



# ANNUAL REPORT



# 2022

# LETTER FROM THE EXECUTIVE DIRECTOR

Dear Member:

We're pleased to present CIRSA's Basic Financial Statements for the years ended December 31, 2021 and 2022.

We all continue to live in challenging times.

But you, our Members, have continued to persevere, and we thank you for your strength and determination. Although not always acknowledged or appreciated, or sometimes even noticed, the things that municipal government does are a key part of why our state is a great place in which to live, work, and play. We are honored to continue to support you as your risk management partner.

Reinsurance costs have continued to be high. Although catastrophic property losses happened last year in regions other than Colorado, the property market is interconnected nationally and globally. This means that distant catastrophes impact Colorado's property reinsurance rates. The "hard market" continues in property, with shrinking capacity and higher premiums. The cyber market also continues to be in disarray, with large losses driving premium increases and coverage cutbacks.

On the liability side, Colorado public entities continue to face record-breaking settlements and judgments in law enforcement liability claims. CIRSA has been able to provide high limits and broad coverages in this area, although costs are increasing. We'll continue to fight hard for Members to maintain the affordability of liability reinsurance, particularly for law enforcement risks. Our services aimed at law enforcement support will continue to expand as well.

Looking ahead, one of CIRSA's key goals is greater flexibility for our members. We've been working on rolling out several coverage changes that will enable you to better tailor CIRSA's coverages to your specific needs. You can read more about these initiatives on page 6.

We know that our members are continually evolving and changing to meet the needs of their citizens. Likewise, CIRSA is continually evolving and changing to meet your needs. We truly are Safer Together. Thank you for your continued support of CIRSA. Please reach out to me or any member of the CIRSA team to share your thoughts or to let us know how we can be of help.

Sincerely,



Tami A Tanoue, Executive Director



# BOARD OF DIRECTORS



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**Sara Ott**  
Board Member



**Michael Penny**  
Board Member

2022

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# CIRSA VALUES

## SERVING THOSE WHO SERVE COLORADO COMMUNITIES

### OUR MISSION

To provide Colorado municipalities with the knowledge, guidance, and resources they need to effectively manage risk and create the conditions for their communities and citizens to thrive.

### OUR VISION

A Colorado filled with rich and diverse communities in which people can live well together with the freedom to pursue their personal and professional dreams.

## IN THE NAME OF:

### **SERVICE**

We advance a greater good: community

### **FREEDOM**

We instill confidence & security

### **TRANSPARENCY**

We do the right thing

### **PARTNERSHIP**

We foster collegiality

### **COMPASSION**

We stay loyal & committed

# 2023 AT-A-GLANCE

## STAYING AHEAD OF MEMBER NEEDS

Whether it's improved technology, more training resources, or better coverage, we remain committed to putting you and your entity first.



### SAFETY QUIZ SUCCESS

Once again, you didn't disappoint when it came to showing your dedication to safety. Members from 183 entities completed 3,317 safety quizzes in 2022. That's 65% of all members!

### COVERAGE ENHANCEMENTS

For the 2024 Renewal, you will have the ability to customize your policy limits and deductible options, which include but are not limited to the following enhancements: optional policy limits of \$2M, \$5M, and \$10M for General, Law Enforcement, and Errors & Omissions liability coverages; the ability to choose different deductibles for General, Errors & Omissions, and Law Enforcement liability coverages; optional policy limits of \$2M and \$5M for auto liability; and ability to choose different auto physical damage deductibles for different vehicles.



### DEDUCTIBLE BILLING

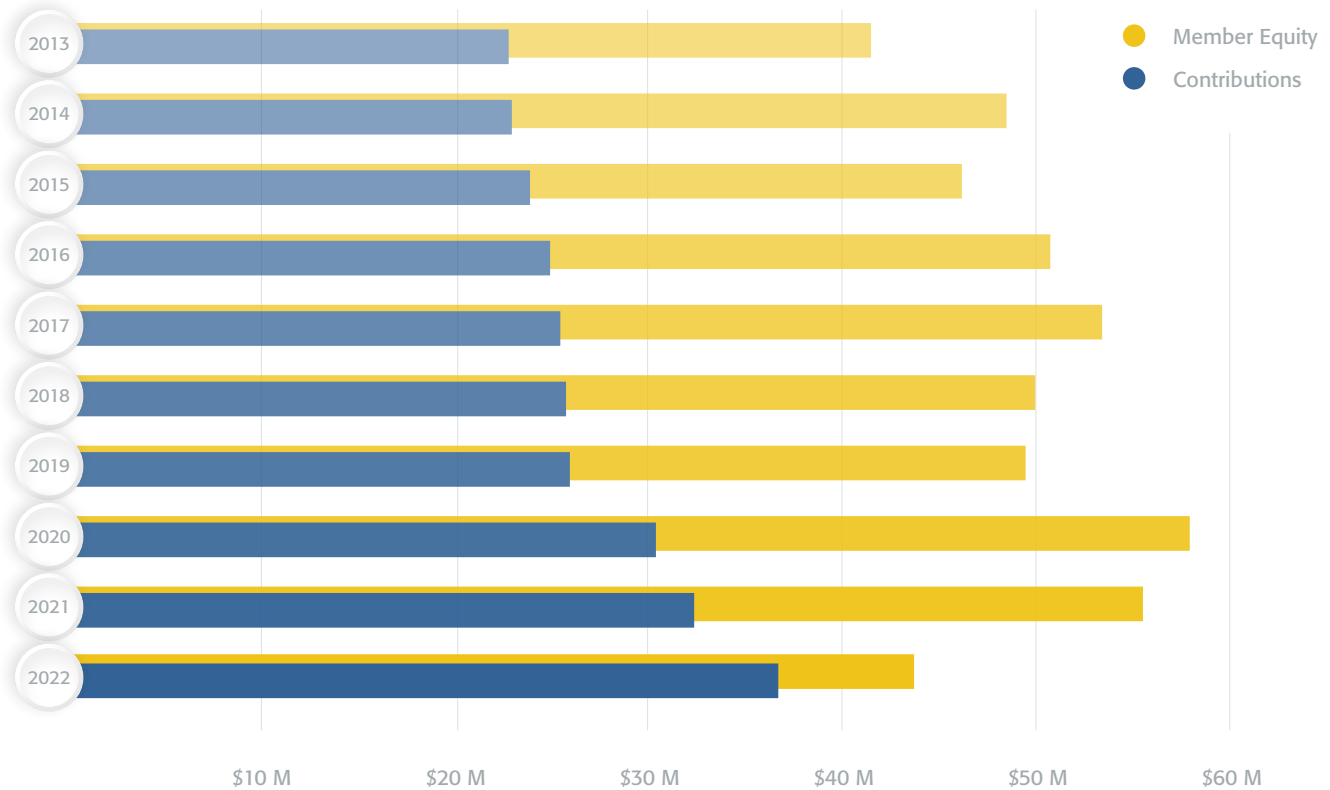
CIRSA will no longer bill deductibles for first party property and auto physical damage claims. A deductible will still be associated with property and auto physical damage claims, but the system will no longer generate a deductible billing. Instead, the claims adjuster will reduce payment to the Member by the amount of the deductible.

### INCREASE IN LAW ENFORCEMENT RESOURCES

Given the continuing trends that are affecting police liability exposures and the costs for law enforcement liability (LEL) coverage, CIRSA is investing in several additional trainings and prevention programs for your law enforcement personnel. Programs include: Preparing for the Unthinkable, a law enforcement seminar by former Aurora, Illinois Police Chief, Kristen Ziman; Active Bystandership for Law Enforcement Training (ABLE); Law Enforcement Regional Roundtables; and the Law Enforcement Endowment Fund.



# CONTRIBUTIONS & MEMBER EQUITY

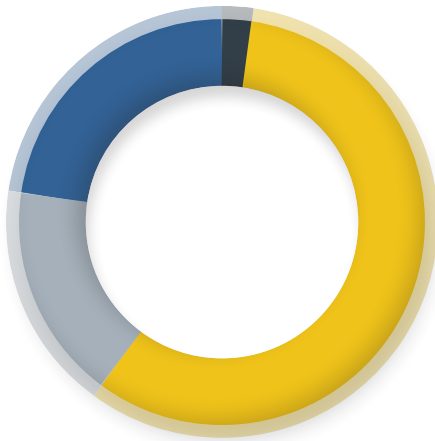


Each member has an individual member equity account. The sum-total of all member equity accounts equals the pools' total resources or working capital.

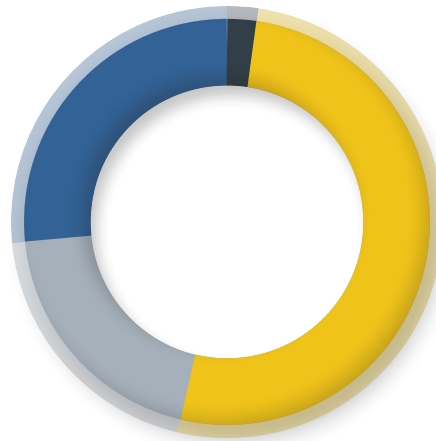
As of December 31, 2022, total member equity was **\$44,198,802**.

Net contributions were **\$4.4M** or **11.82% higher** in 2022 than 2021 due to increase in rates.

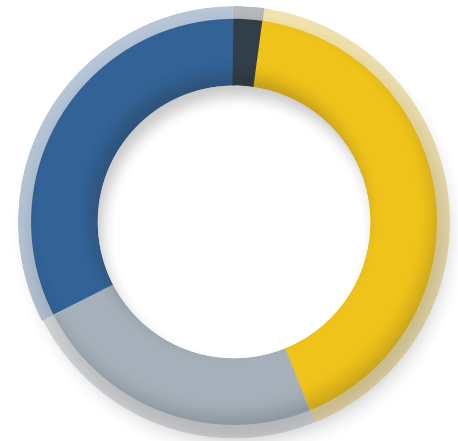
# TOTAL EXPENSES



2022  
**\$56,326,466**



2021  
**\$45,307,770**



2020  
**\$35,697,072**

● Claims

● Administration

● Excess Insurance

● Membership Benefits

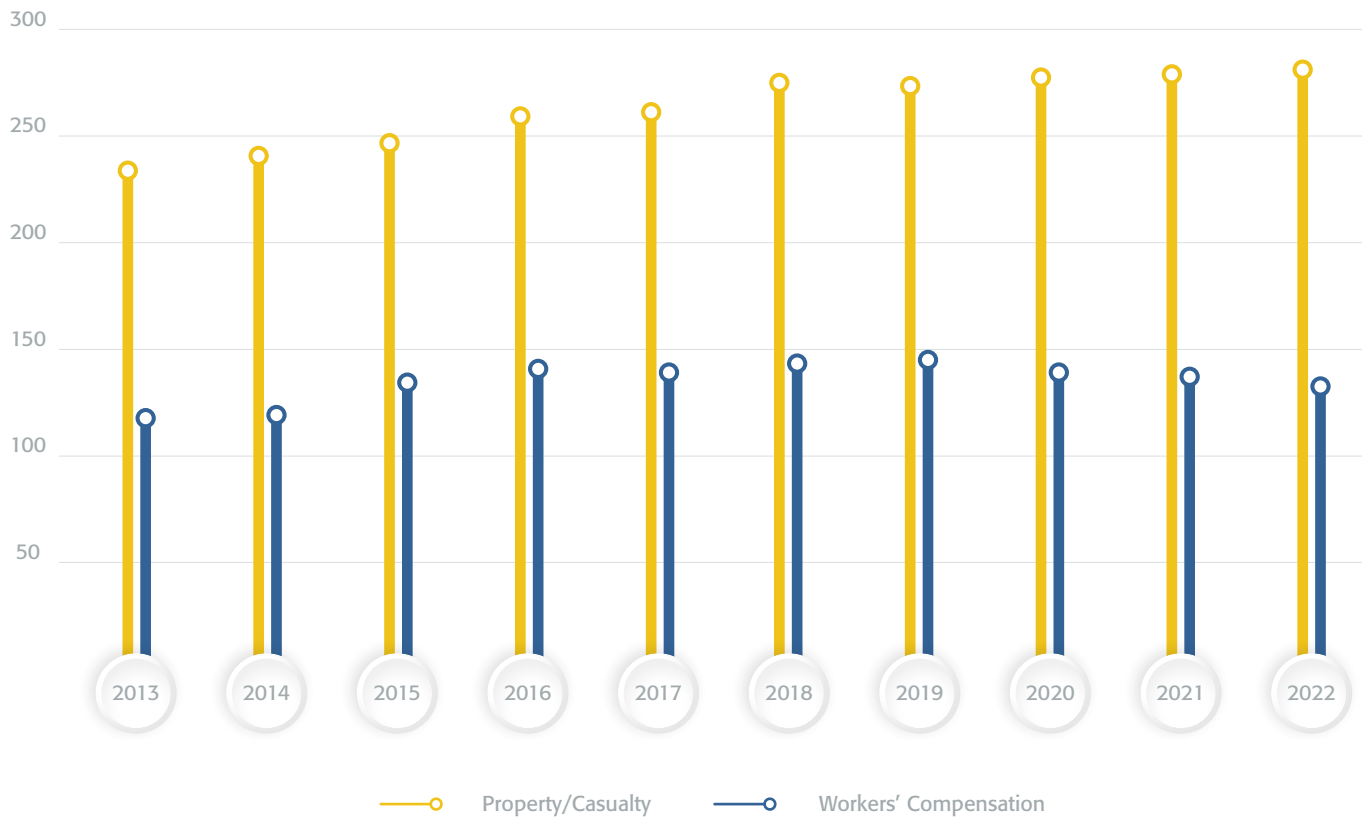
In 2022, total expenses **increased by \$11,018,696**  
from 2021 expenses.

Property/Casualty and Workers' Compensation claims for 2022  
were **\$9,219,483 more** than 2021.

Excess Insurance expenses **increased by \$693,863**,  
Membership Benefits **increased by \$219,169**, and  
Administration **increased by \$886,180**.



# MEMBERSHIP GROWTH



**283 members** participated in CIRSA in 2022.

The Property/Casualty pool was established in 1982 with 18 members. In 2022, membership **increased to 281 members**.

The Workers' Compensation pool was established in 1988 with 38 members. Membership is currently at **135 members**.

# 2023 CIRSA MEMBERSHIP

Town of Aguilar  
Town of Akron  
Town of Antonito  
Arkansas River Power  
Authority  
City of Aspen  
Aspen/Pitkin County  
Housing Authority  
Town of Avon  
Town of Basalt  
Town of Bayfield  
Town of Bennett  
Town of Berthoud  
Town of Bethune  
City of Black Hawk  
Town of Blanca  
Town of Blue River  
Town of Boone  
Town of Bow Mar  
Town of Breckenridge  
City of Brighton  
Town of Brookside  
City/County of Broomfield  
City of Brush!  
Brush Rural Fire Protection  
District  
Town of Buena Vista  
City of Burlington  
Town of Calhan  
Town of Campo  
City of Cañon City  
Town of Carbondale  
City of Castle Pines  
Town of Castle Rock  
Town of Cedaredge  
City of Centennial  
Town of Center  
City of Central City  
Chaffee Housing Authority  
City of Cherry Hills Village  
Town of Cheyenne Wells  
Church Ditch Water  
Authority

Town of Coal Creek  
Town of Cokedale  
Town of Collbran  
Colorado Information  
Sharing Consortium  
Colorado Rangers Law  
Enforcement Shared  
Reserve  
City of Commerce City  
City of Cortez  
City of Craig  
Town of Crawford  
City of Creede, a Town  
Town of Crested Butte  
Town of Crestone  
City of Cripple Creek  
Town of Crowley  
City of Dacono  
Town of De Beque  
Town of Deer Trail  
City of Delta  
Town of Dillon  
Town of Dinosaur  
Town of Dolores  
City of Durango  
Town of Eagle  
Town of Eaton  
Eaton Housing Authority  
Town of Eckley  
City of Edgewater  
Town of Elizabeth  
Town of Empire  
City of Englewood  
Englewood Housing  
Authority  
Town of Erie  
Town of Estes Park  
Estes Park Housing  
Authority  
City of Evans  
Town of Fairplay  
City of Federal Heights  
Town of Firestone

Flatiron Improvement  
District  
Town of Fleming  
City of Florence  
Foothills Animal Shelter  
City of Fort Lupton  
City of Fort Morgan  
City of Fountain  
Town of Fowler  
Town of Foxfield  
Town of Fraser  
Town of Frederick  
Town of Frisco  
City of Fruita  
Town of Garden City  
Garfield Clean Energy  
Collaborative  
Garfield County Emergency  
Communications  
Authority  
Town of Genoa  
Town of Georgetown  
Town of Gilcrest  
City of Glendale  
City of Glenwood Springs  
City of Golden  
Town of Granada  
City of Grand Junction  
Town of Grand Lake  
Great Western Trail  
Authority  
Town of Green Mountain  
Falls  
City of Greenwood Village  
Town of Grover  
City of Gunnison  
Gunnison Valley  
Transportation Authority  
Gunnison/Hinsdale  
Combined Emergency  
Telephone Service  
Authority  
Town of Gypsum

Town of Hartman  
Town of Haswell  
Town of Haxtun  
Town of Hayden  
Town of Hillrose  
Historic Arkansas Riverwalk  
of Pueblo Authority  
Town of Holly  
City of Holyoke  
Holyoke Housing Authority  
Town of Hooper  
Town of Hot Sulphur  
Springs  
Town of Hotchkiss  
Housing Authority of the  
City of Brighton  
Housing Authority of the  
City of Pueblo  
Town of Hudson  
Hudson Housing Authority  
- Prairie View Apartments  
Town of Hugo  
City of Idaho Springs  
Town of Ignacio  
Town of Iliff  
Town of Jamestown  
Jefferson Parkway Public  
Highway Authority  
Town of Johnstown  
Town of Julesburg  
Town of Keenesburg  
Town of Kersey  
Town of Kim  
Town of Kiowa  
Town of Kit Carson  
Town of Kremmling  
Town of La Jara  
City of La Junta  
Town of La Veta  
City of Lafayette  
Town of Lake City  
Town of Lakeside  
City of Lamar

# 2023 CIRSA MEMBERSHIP

Lamar Housing Authority  
Larimer Emergency  
Telephone Authority  
Town of Larkspur  
Town of Larkspur  
City of Las Animas  
Las Animas County E911  
Authority  
Town of LaSalle  
City of Leadville  
Town of Limon  
City of Littleton  
Town of Lochbuie  
Town of Log Lane Village  
City of Lone Tree  
City of Loveland  
Town of Lyons  
Town of Mancos  
City of Manitou Springs  
Town of Marble  
Town of Mead  
Town of Meeker  
Town of Merino  
Town of Milliken  
Town of Minturn  
Town of Moffat  
Moffat County Local  
Marketing District  
City of Monte Vista  
Town of Montezuma  
City of Montrose  
Town of Monument  
Town of Morrison  
Mountain Express  
Transportation System  
Town of Mountain View  
Town of Mountain Village  
Town of Mt. Crested Butte  
Mustang Water Authority  
Town of Naturita  
Town of Nederland  
Town of New Castle  
North Front Range MPO

North Metro Task Force  
North Park Fire Rescue  
Authority  
City of Northglenn  
Northwest Colorado  
Council of Governments  
Northwest Parkway Public  
Highway Authority  
Town of Norwood  
Town of Nucla  
Town of Nunn  
Town of Oak Creek  
Town of Olathe  
Old Dillon Reservoir Water  
Authority  
Town of Olney Springs  
Town of Ophir  
Town of Orchard City  
Town of Ordway  
Town of Otis  
City of Ouray  
Town of Pagosa Springs  
Town of Palisade  
Town of Palmer Lake  
Town of Paoli  
Town of Paonia  
Town of Parachute  
Town of Peetz  
Town of Pitkin  
Town of Platteville  
Town of Poncha Springs  
City of Pueblo  
Pueblo Department of  
Public Health and  
Environment  
Pueblo Regional Building  
Department  
Pueblo Urban Renewal  
Authority  
Town of Ramah  
Town of Rangely  
Town of Raymer  
Town of Red Cliff

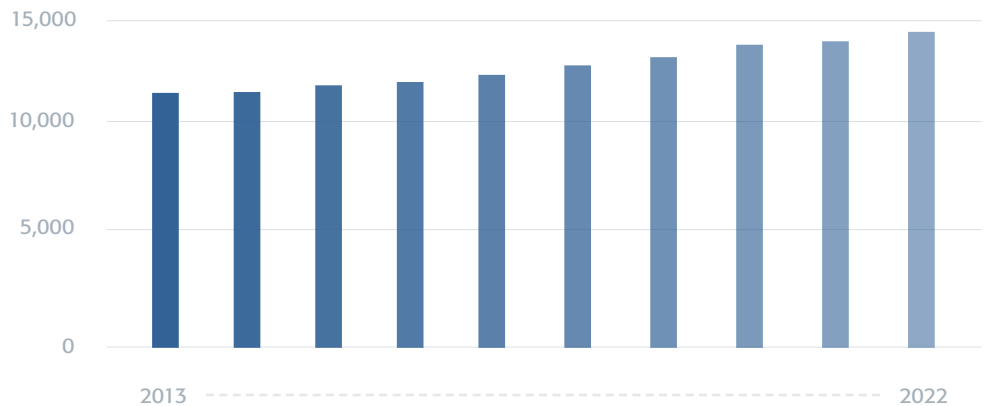
Regional Housing Alliance  
of La Plata County  
Town of Rico  
Town of Ridgway  
City of Rifle  
Roaring Fork Transportation  
Authority  
Town of Rockvale  
City of Rocky Ford  
Town of Romeo  
Town of Rye  
Town of Saguache  
City of Salida  
Town of San Luis  
San Miguel Authority for  
Regional Transportation  
Town of Sanford  
Town of Sawpit  
Town of Sedgwick  
Town of Severance  
City of Sheridan  
Town of Silt  
Town of Silver Cliff  
Town of Silver Plume  
Town of Silverthorne  
Town of Silverton  
Town of Simla  
Town of Snowmass Village  
Town of South Fork  
South Routt Library District  
Southwest Colorado  
Council of Governments  
Town of Springfield  
Town of Starkville  
City of Steamboat Springs  
City of Sterling  
Town of Stratton  
Town of Sugar City  
Summit County  
Telecommunications  
Consortium  
Town of Swink  
Town of Telluride

City of Thornton  
Town of Timnath  
City of Trinidad  
Town of Vail  
City of Victor  
Town of Vilas  
Town of Vona  
Town of Walden  
City of Walsenburg  
Town of Walsh  
Town of Ward  
Town of Wellington  
Town of Westcliffe  
Western Colorado Regional  
Dispatch Center  
City of Westminster  
City of Wheat Ridge  
Town of Wiggins  
Town of Williamsburg  
Town of Windsor  
Windsor Housing Authority  
Town of Winter Park  
Woman Creek Reservoir  
Authority  
City of Woodland Park  
City of Wray  
Yampa Valley Housing  
Authority  
City of Yuma

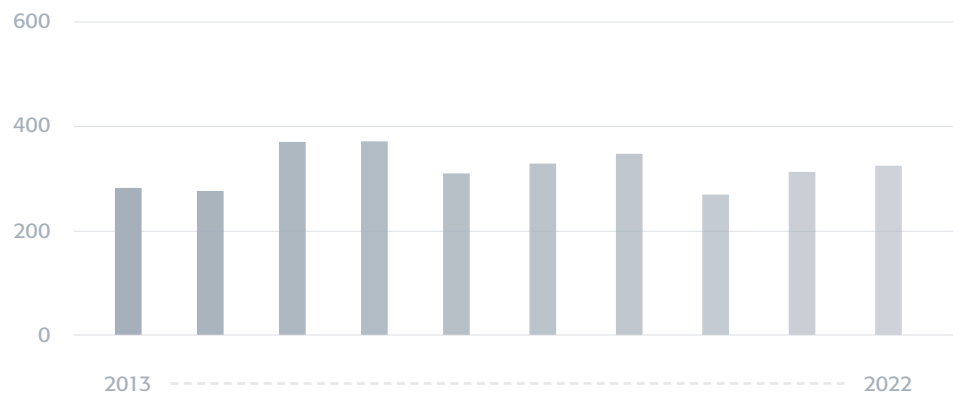
# AUTO LIABILITY



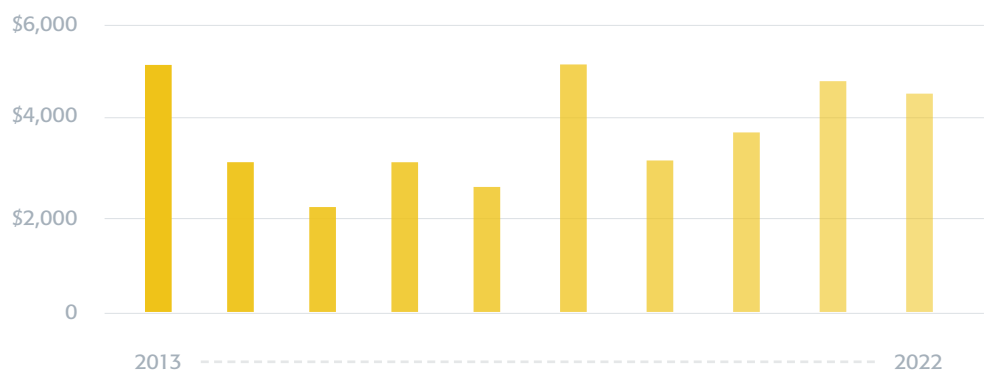
In 2022, the total number of insured vehicles increased to **14,203**.



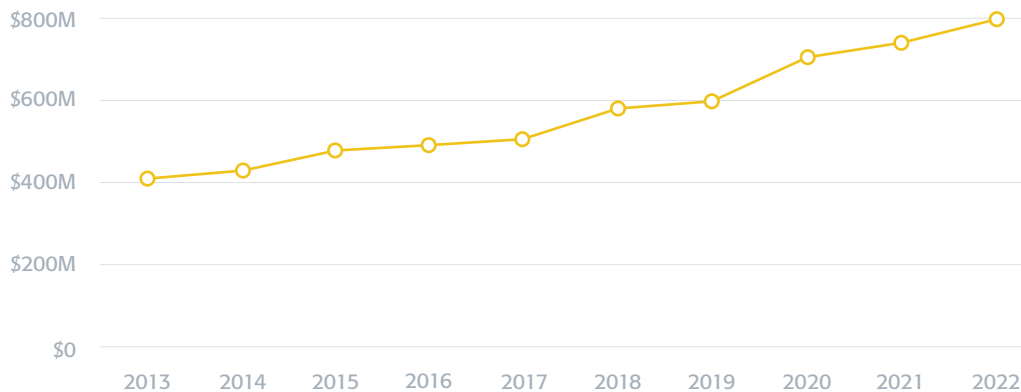
The total number of claims increased from **315** in 2021 to **327** in 2022.



The average cost per claim decreased to **\$4,570** in 2022.

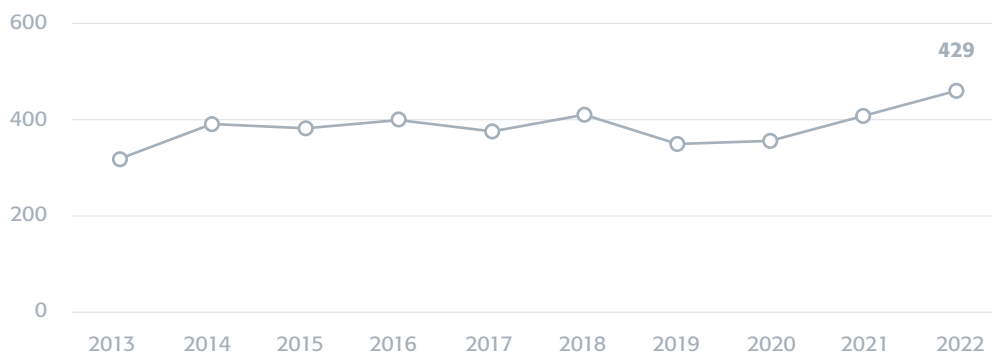


# AUTO PHYSICAL DAMAGE



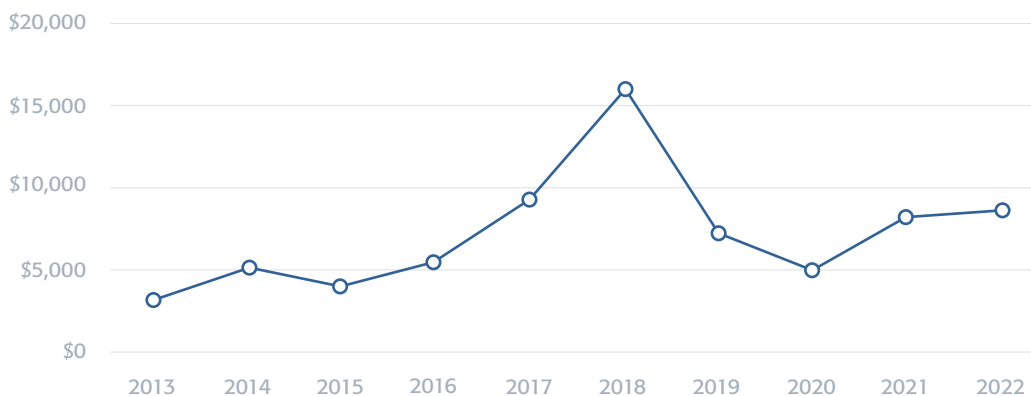
**Increased to  
\$792,000,000**

**Total Insured Value  
of Vehicles in 2022**



**Increase  
of 20**

**Total Number of  
Claims in 2022**

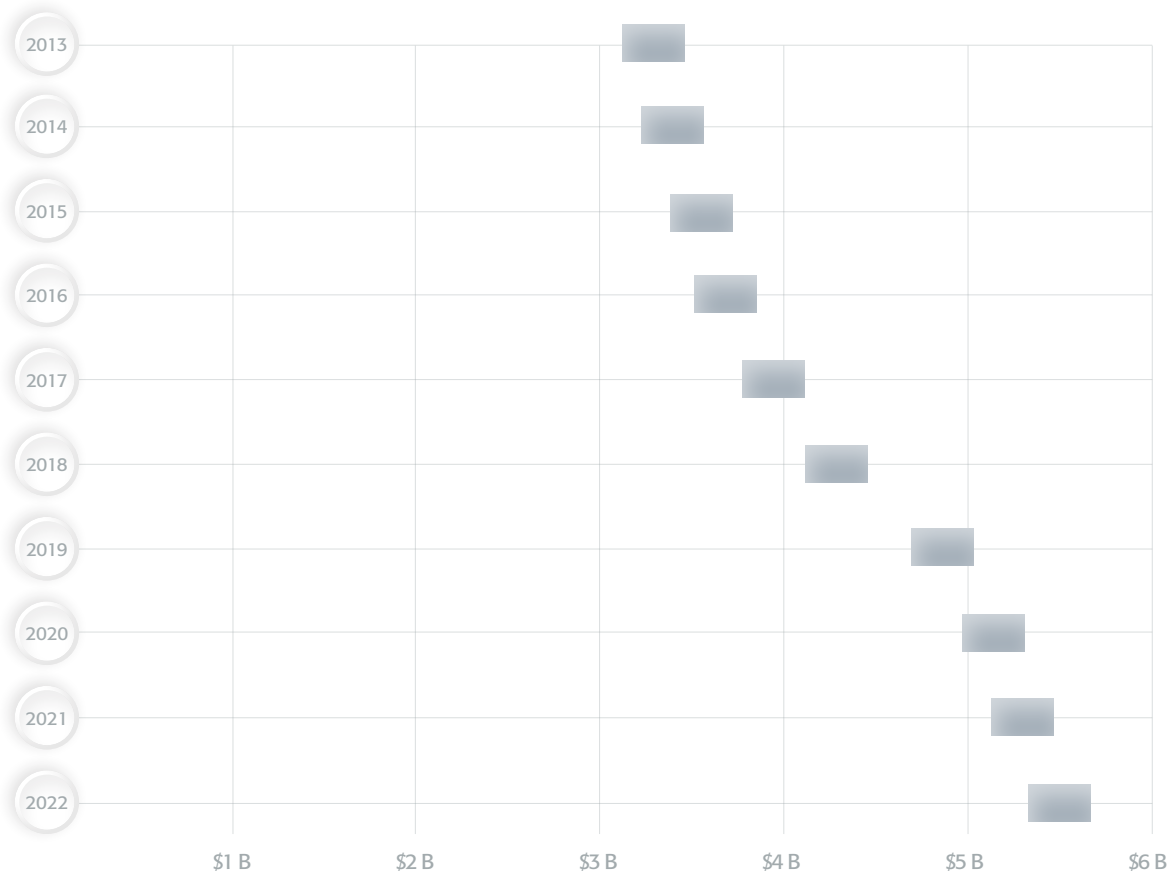


**Increased  
to \$8,558**

**Average cost  
per claim**



# GENERAL LIABILITY



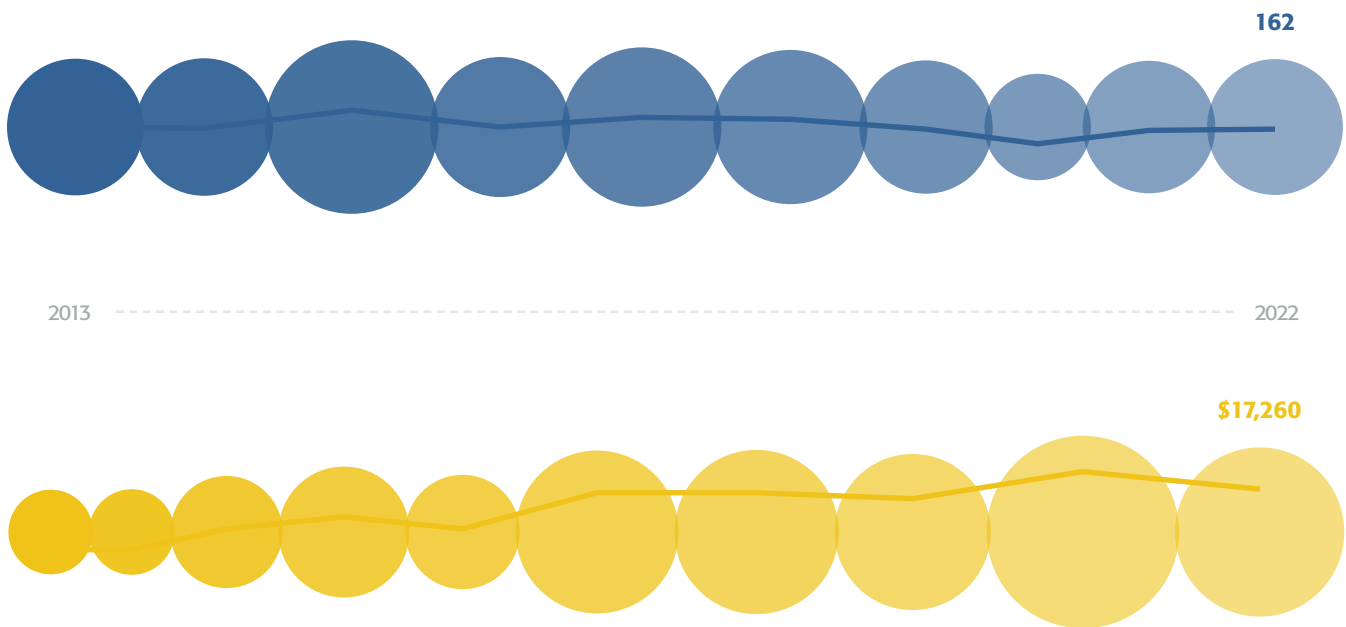
Total member operating expenditures **increased to approximately \$5.55 billion.**

The number of claims **increased by 82.**

The average cost per claim **decreased to \$2,217.**

# ERRORS & OMISSIONS LIABILITY

● Claims  
● Average Cost Per Claim



Total member operating expenditures **increased to approximately \$5.55 billion.**

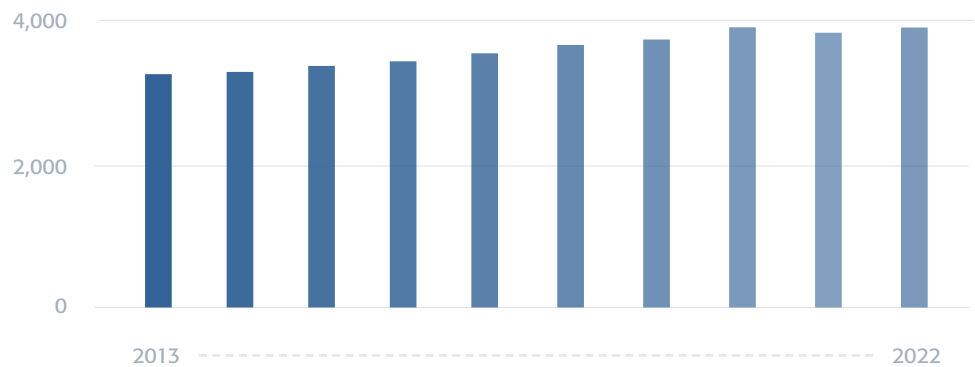
The number of claims **increased by 4.**

The average cost per claim **decreased to \$17,260.**

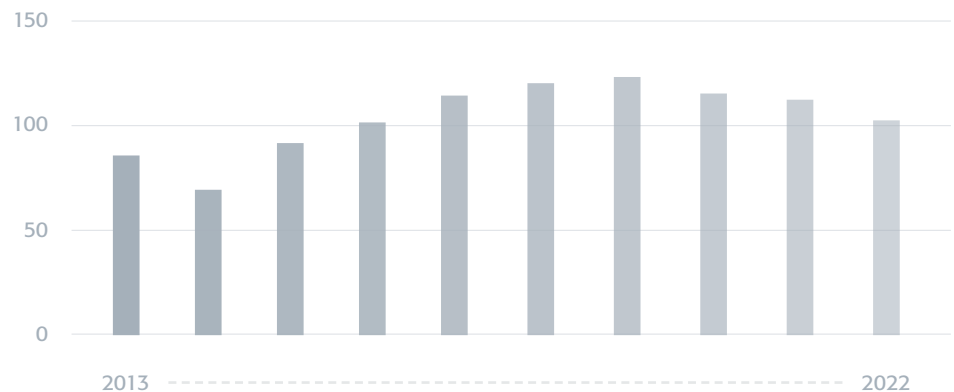
# POLICE LIABILITY



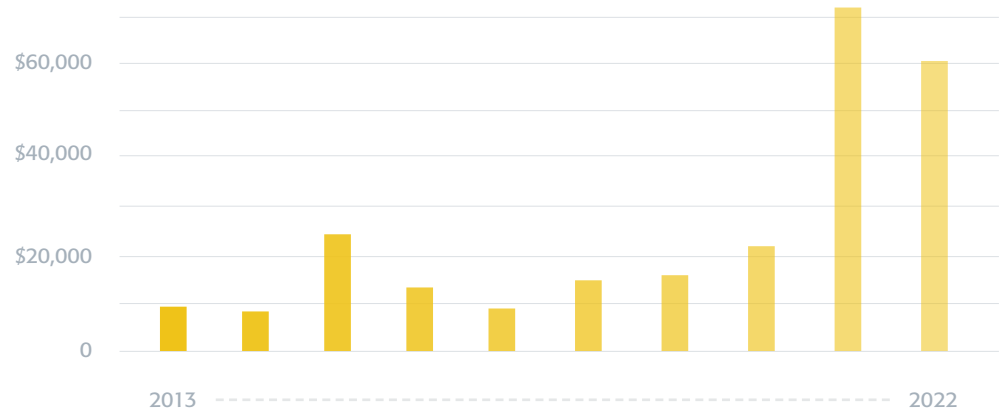
In 2022, the total number of insured Police Officers increased to **3,985**.



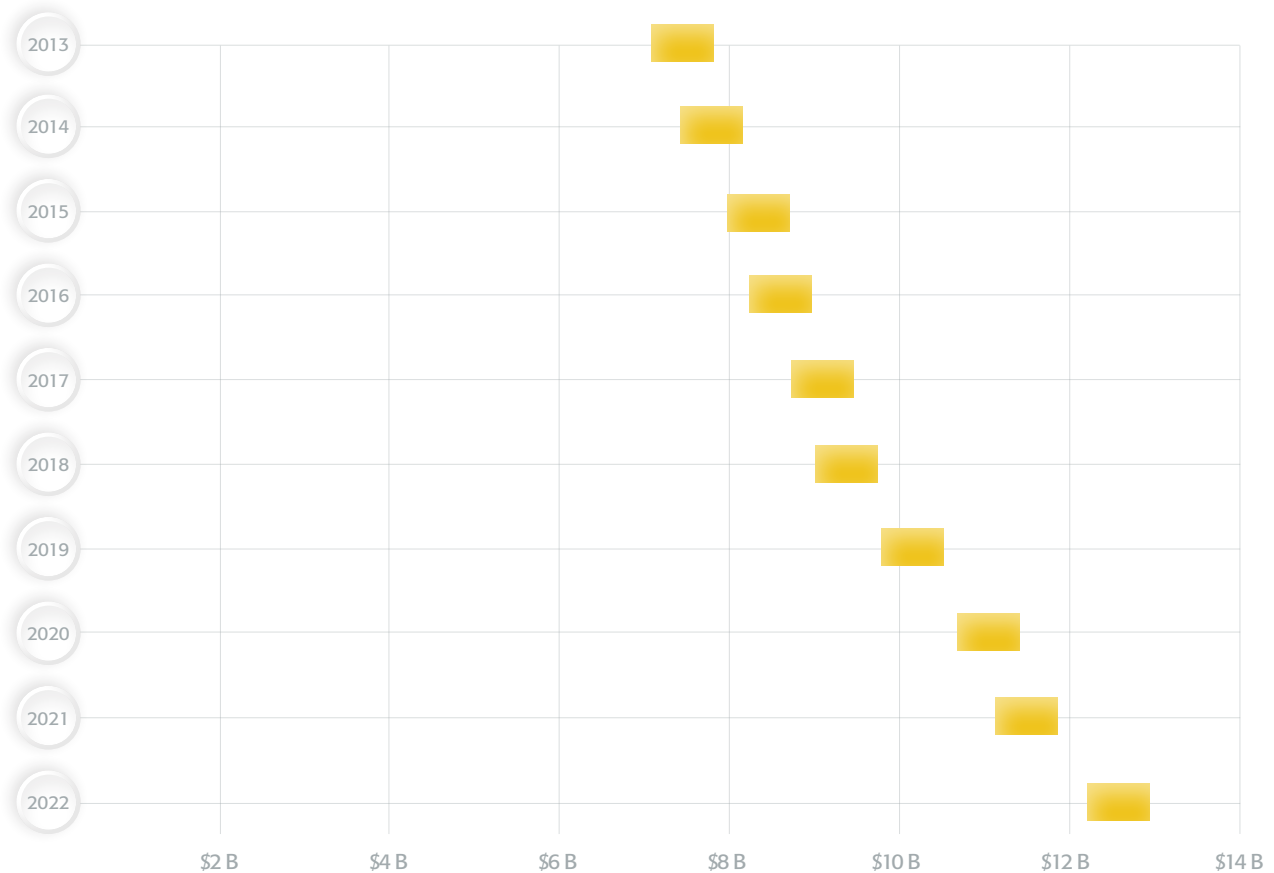
The total number of claims decreased from **114** in 2021 to **104** in 2022.



The average cost per claim decreased to **\$60,230** in 2022.



# PROPERTY

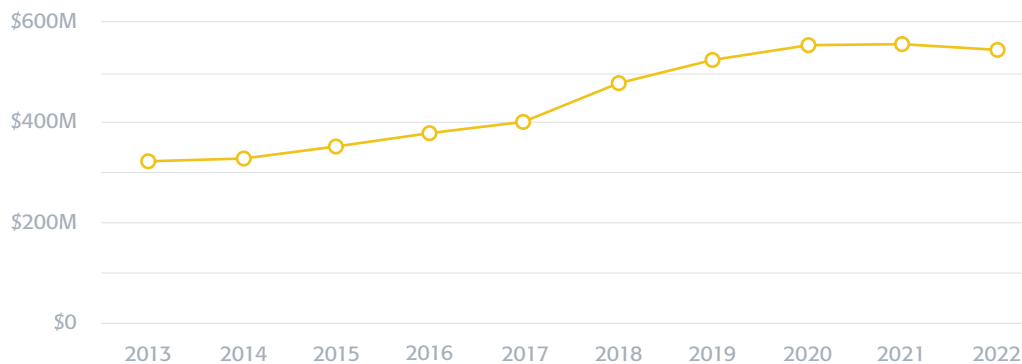


In 2022, total insured property values **increased to over \$12.3 billion.**

The number of claims filed **decreased from 432** in 2021 to **399** in 2022.

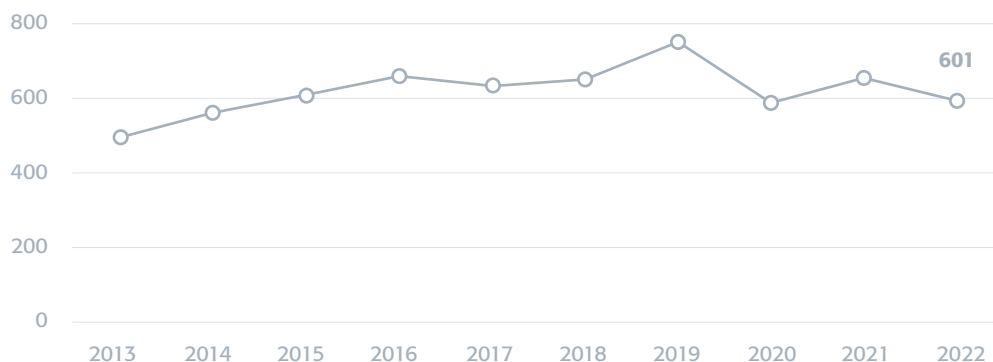
The average cost per claim **increased to \$16,136** in 2022.

# WORKERS' COMPENSATION



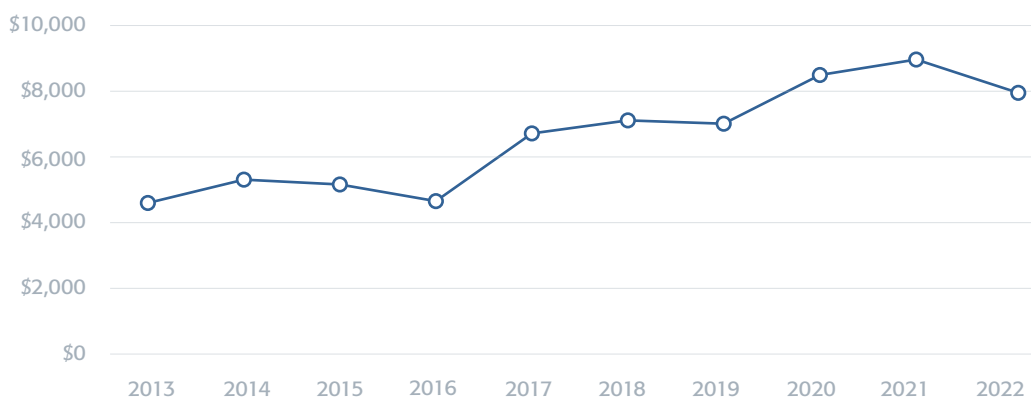
**Decreased  
to over  
\$539 M**

**Total Covered  
Payroll in 2022**



**Decrease  
of 47**

**Total Number of  
Claims in 2022**



**Decreased  
to \$7,917**

**Average cost  
per claim**



# FINANCIAL STATEMENTS OF NET POSITION

## ASSETS

### Current assets:

Investments in debt securities, at fair value (amortized cost of \$12,697,651 and \$9,472,134 at December 31, 2022 and 2021, respectively)

Cash and cash equivalents

Accrued investment income

Receivable from members

Excess insurance receivable, net

Prepaid expenses

Other assets

#### Total current assets

2022	2021
\$12,472,322	\$9,522,973
17,626,401	17,427,292
262,236	225,167
1,384,724	1,136,372
6,825,499	2,430,203
883,169	448,089
2,252	2,344
<b>39,456,603</b>	<b>31,192,440</b>

### Noncurrent assets:

Investments in debt securities, at fair value (amortized cost of \$57,877,005 and \$62,016,347 at December 31, 2022 and 2021, respectively)

Deposit with NLC Mutual Insurance Company

Deposit with Government Entities Mutual Inc.

Capital assets, net

#### Total noncurrent assets

#### Total assets

52,514,743	62,159,593
1,072,425	697,901
500,000	500,000
3,383,732	3,616,814
<b>57,470,900</b>	<b>66,974,308</b>
<b>96,927,503</b>	<b>98,166,748</b>

## LIABILITIES AND NET POSITION

### Current liabilities:

Reserves for unpaid losses and loss adjustment expenses, net of excess insurance recoverables

Accounts payable and accrued liabilities

Member credits payable

Special contribution plan deposits

Unearned member contributions

#### Total current liabilities

\$21,585,669	\$15,252,000
1,166,371	641,923
1,318,392	1,397,915
25,000	25,000
843,846	137,069
<b>24,939,278</b>	<b>17,453,907</b>

### Noncurrent liabilities:

Reserves for unpaid losses and loss adjustment expenses, net of excess insurance recoverables

#### Total noncurrent liabilities

#### Total liabilities

27,789,423	24,593,711
<b>27,789,423</b>	<b>24,593,711</b>
<b>52,728,701</b>	<b>42,047,618</b>

### Net position:

Invested in capital assets

Restricted

Unrestricted

#### Total net position

#### Total liabilities and net position

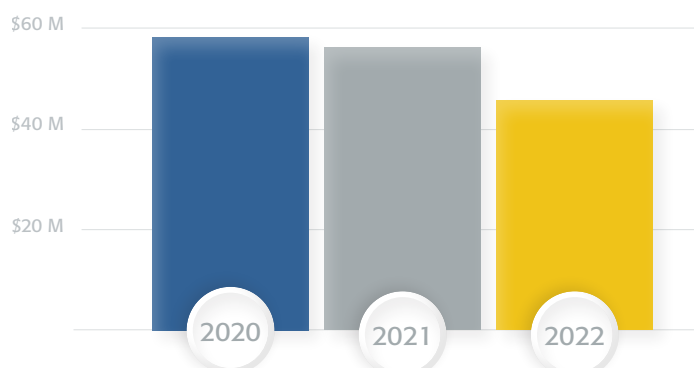
3,383,732	3,616,814
475,966	510,234
40,339,104	51,992,082
<b>44,198,802</b>	<b>56,119,130</b>
<b>\$96,927,503</b>	<b>\$98,166,748</b>

# FINANCIAL STATEMENTS OF REVENUE, EXPENSES, & NET POSITION CHANGES

	2022	2021
<b>Operating Revenues:</b>		
Member contributions earned (net of excess insurance and reinsurance premiums and brokerage commissions of \$12,777,874 and \$12,084,011 in 2022 and 2021, respectively)	\$37,349,697	\$32,934,344
<b>Total operating revenues</b>	<b>37,349,697</b>	<b>32,934,344</b>
<b>Operating Expenses:</b>		
Losses and Loss adjustment expenses	32,645,160	23,425,676
General and administrative	10,903,432	9,798,083
<b>Total operating expenses</b>	<b>43,548,592</b>	<b>33,223,759</b>
<b>Operating loss</b>	<b>(6,198,895)</b>	<b>(289,415)</b>
<b>Nonoperating Revenue:</b>		
Net loss	(4,663,120)	(876,122)
<b>Loss before distributions</b>	<b>(10,862,015)</b>	<b>(1,165,537)</b>
Distributions and credits to members and withdrawn members	(1,058,313)	(1,138,217)
<b>Decrease in net position</b>	<b>(11,920,328)</b>	<b>(2,303,754)</b>
Net position, beginning of year	56,119,130	58,422,884
Net position, end of year	<b>\$44,198,802</b>	<b>\$56,119,130</b>

**In 2022**  
CIRSA's net position  
**decreased by \$11,920,328.**

(Net Position Over the Past 3 Years)



# CIRSA STAFF LIST

## EXECUTIVE

**Tami A. Tanoue, JD**

Executive Director

**Mary Beth Brown**

Human Resources & Operations  
Manager

## GENERAL COUNSEL

**Samuel J. Light**

Deputy Executive Director/General  
Counsel

## RISK CONTROL

**Greg Barlow, CSP, PSP, CIT**

Risk Control Manager

**Jay Williamson, CSP, ARM, ALCM,  
CHCM**

Risk Control Supervisor

**Nicholas Paoli, CSP, ARM, CFPS**

Risk Control Consultant

**David Krajicek, CSP, CHMM**

Risk Control Consultant/Industrial  
Hygienist

**Martin Waln, GSP**

Risk Control Specialist (Grand Junction  
Office)

**Eileen Chavez, MEd, CIT**

Risk Control Training & Event Specialist

**Michael Spector, STS**

Risk Control Trainer

**Brian Brown**

Risk Control Trainer

**Emeka Madu**

Risk Control Specialist

**Lawrence "Dusty" Downs**

Risk Control Specialist

**Channa Chavez**

Risk Control Coordinator

## CLAIMS

**Mike Wagner, SCLA**

Claims Manager

## PROPERTY/CASUALTY

**Dianne Dale Hall**

PC Claims Supervisor

**Bethany Ross**

Liability Claims Specialist

**Craig Stevens**

Property Claims Specialist

**Susan M. Eisenhoffer**

Senior PC Claims Representative  
(Montrose Office)

**Nile D. Knez, CCLA**

Liability Claims Specialist

**Bruce McKenney, SCLA, AIC**

Senior PC Claims Representative

**Francesca Pellerano, CPCU**

Senior PC Claims Representative

**Beverly Perry, CCLA/FCLA**

PC Claims Representative

**Heather Chessher**

PC Claims Representative

**Linda Murphy**

Administrative Assistant

## WORKERS' COMPENSATION

**Marla Myers**

WC Claims Supervisor

**Anthony Moore**

Senior Multi-Line Claims  
Representative

**Lara E. Wilber**

Senior PC Claims Representative

**Amanda LeClair**

Senior WC Examiner

**Ragn Johnson, SCLA**

Senior WC Claims Adjuster

**Amanda Longacre, WCLA**

WC Claims Examiner

## MEMBERSHIP SERVICES

**Shannon Pursley**

Marketing Manager

**Alex Orford**

Senior Graphic Design & Production  
Specialist

## UNDERWRITING

**Jill Padbury, CIC**

Underwriting Manager

**Jessica M. Cowlshaw, CIC**

Senior Underwriting Representative

**Debbie Coleman**

Senior Underwriting Representative

**Catherine A. Wegman**

Underwriting Representative

**Deanna Erickson**

Underwriting Representative

**Monique Ferguson**

Underwriting Coordinator

## FINANCE

**Linda Black, CPA, FCPA**

Assistant Director/Chief Financial Officer

**Troy Krumland**

Senior Accountant

**Luke Driscoll**

Financial Analyst/Accountant

**Layla Bussard**

Senior Accounting Technician

**Meghan Green**

Financial Analyst

## INFORMATION TECHNOLOGY

**David Beacham**

IT Manager

**Trace Fieseler, ITIL**

Risk Technology Officer

**Erik Schriewer**

Senior System Administrator